

General Assembly

Substitute Bill No. 5912

February Session, 2008

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AN ACT CONCERNING THE REPEAL OF THE EMERGENCY ASSISTANCE PROGRAM ELIMINATED BY THE PERSONAL RESPONSIBILITY AND WORK OPPORTUNITY RECONCILIATION ACT.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 19a-659 of the 2008 supplement to the general
- 2 statutes is repealed and the following is substituted in lieu thereof
- 3 (Effective from passage):
- As used in [sections 19a-659] this section, sections 19a-662, 19a-669
- 5 to 19a-670a, inclusive, as amended by this act, 19a-671 of the 2008
- 6 supplement to the general statutes, 19a-671a, 19a-672 of the 2008
- 7 <u>supplement to the general statutes</u> and 19a-676:
- 8 (1) "Office" means the Office of Health Care Access;
- 9 (2) "Hospital" means any hospital licensed as a short-term acute care
- 10 general or children's hospital by the Department of Public Health,
- 11 including John Dempsey Hospital of The University of Connecticut
- 12 Health Center;
- 13 (3) "Fiscal year" means the hospital fiscal year consisting of a twelve-
- 14 month period commencing on October first and ending the following
- 15 September thirtieth;

- 16 (4) "Base year" means the fiscal year consisting of a twelve-month 17 period immediately prior to the start of the fiscal year for which a 18 budget is being determined or prepared;
- 19 (5) "Affiliate" means a person, entity or organization controlling, 20 controlled by, or under common control with another person, entity or 21 organization;
 - (6) "Uncompensated care" means the total amount of charity care and bad debts determined by using the hospital's published charges and consistent with the hospital's policies regarding charity care and bad debts which have been approved by, and are on file at, the office;
- 26 (7) "Medical assistance" means (A) the programs for medical 27 assistance provided under the state-administered general assistance 28 program or the Medicaid program, including the HUSKY Plan, Part A, 29 or (B) any other state-funded medical assistance program, including 30 the HUSKY Plan, Part B;
- 31 (8) "CHAMPUS" or "TriCare" means the federal Civilian Health and 32 Medical Program of the Uniformed Services, as defined in 10 USC 33 Section 1072(4), as from time to time amended;
- 34 (9) "Primary payer" means the payer responsible for the highest 35 percentage of the charges for a patient's inpatient or outpatient 36 hospital services;
 - (10) "Case mix index" means the arithmetic mean of the Medicare diagnosis related group case weights assigned to each inpatient discharge for a specific hospital during a given fiscal year. The case mix index shall be calculated by dividing the hospital's total case mix adjusted discharges by the hospital's actual number of discharges for the fiscal year. The total case mix adjusted discharges shall be calculated by (A) multiplying the number of discharges in each diagnosis-related group by the Medicare weights in effect for that same diagnosis-related group and fiscal year, and (B) then totaling the resulting products for all diagnosis-related groups;

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- 47 (11) "Contractual allowances" means the difference between hospital 48 published charges and payments generated by negotiated agreements 49 for a different or discounted rate or method of payment;
- 50 (12) "Medical assistance underpayment" means the amount 51 calculated by dividing the total net revenue by the total gross revenue, 52 and then multiplying the quotient by the total medical assistance 53 charges, and then subtracting medical assistance payments from the 54 product;
- 55 (13) "Other allowances" means the amount of any difference 56 between charges for employee self-insurance and related expenses 57 determined using the hospital's overall relationship of costs to charges;
- 58 (14) "Gross revenue" means the total gross patient charges for all patient services provided by a hospital;
 - (15) "Net revenue" means total gross revenue less contractual allowance, less the difference between government charges and government payments, less uncompensated care and other allowances, plus uncompensated care program disproportionate share hospital payments from the Department of Social Services;
 - (16) "Emergency assistance to families" means assistance to families with children under the age of twenty-one who do not have the resources to independently provide the assistance needed to avoid the destitution of the child. [and which is authorized by the Department of Social Services pursuant to section 17b-107 and is not otherwise funded.]
- Sec. 2. Section 19a-669 of the 2008 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- Effective October 1, 1993, and October first of each subsequent year, the Secretary of the Office of Policy and Management shall determine and inform the Office of Health Care Access of the maximum amount

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77 of disproportionate share payments and emergency assistance to 78 families eligible for federal matching payments under the [Medical 79 Assistance Program or the Emergency Assistance to Families Program 80 medical assistance program pursuant to federal statute and regulations 81 and subdivisions (2) and (28) of subsection (a) of section 12-407 of the 82 2008 supplement to the general statutes, subdivision (1) of section 12-83 408, subdivision (5) of section 12-412 of the 2008 supplement to the 84 general statutes, section 12-414, section 19a-649 of the 2008 supplement 85 to the general statutes and this section and the actual and anticipated 86 appropriation to the medical assistance disproportionate share-87 emergency assistance account authorized pursuant to sections 3-114i 88 and 12-263a to 12-263e, inclusive, subdivisions (2) and (29) of 89 subsection (a) of section 12-407 of the 2008 supplement to the general 90 statutes, subdivision (1) of section 12-408, section 12-408a, subdivision 91 (5) of section 12-412 of the 2008 supplement to the general statutes, 92 subdivision (1) of section 12-414 and sections 19a-646 of the 2008 93 supplement to the general statutes, 19a-659 of the 2008 supplement to 94 the general statutes, as amended by this act, 19a-662, 19a-669 to 19a-95 670a, inclusive, as amended by this act, 19a-671 of the 2008 supplement 96 to the general statutes, 19a-671a, 19a-672 of the 2008 supplement to the 97 general statutes, 19a-672a, 19a-673 and 19a-676, and the amount of 98 emergency assistance to families' payments to eligible hospitals 99 projected for the year, and the anticipated amount of any increase in 100 payments made pursuant to any resolution of any civil action pending 101 on April 1, 1994, in the United States district court for the district of 102 Connecticut. The Department of Social Services shall inform the office 103 of any amount of uncompensated care which the Department of Social 104 Services determines is due to a failure on the part of the hospital to 105 register patients for emergency assistance to families, or a failure to bill 106 properly for emergency assistance to families' patients. If during the 107 course of a fiscal year the Secretary of the Office of Policy and 108 Management determines that these amounts should be revised, said 109 secretary shall so notify the office and the office may modify its 110 calculation pursuant to section 19a-671 of the 2008 supplement to the 111 general statutes to reflect such revision and its orders as it deems

- appropriate and the Commissioner of Social Services may modify said commissioner's determination pursuant to section 19a-671 of the 2008
- supplement to the general statutes.
- 115 Sec. 3. Section 19a-670 of the 2008 supplement to the general statutes 116 is repealed and the following is substituted in lieu thereof (*Effective* 117 *from passage*):
- 118 (a) Within available appropriations, the Department of Social 119 Services may make semimonthly payments to short-term general 120 hospitals in an amount calculated pursuant to section 19a-671 of the 121 2008 supplement to the general statutes, provided the total amount of 122 payments made to individual hospitals and to hospitals in the 123 aggregate shall maximize the amount qualifying for federal matching 124 payments under the medical assistance program [and the emergency 125 assistance to families program] as determined by the Department of 126 Social Services in consultation with the Office of Policy and 127 Management. No payments shall be made to any hospital exempt from 128 taxation under chapter 211a. The payments shall be medical assistance 129 disproportionate share payments, including grants provided pursuant 130 to section 19a-168k, to the extent allowable under federal law. [In 131 addition, payments may be made for authorized emergency assistance 132 to needy families with dependent children in accordance with Title 133 IV-A of the Social Security Act to the extent allowable under federal 134 law.] The payments shall not be part of the routine medical assistance 135 inpatient hospital rate determined pursuant to section 17b-239 of the 2008 supplement to the general statutes. Payments shall be made on an 136 137 interim basis during each year and a final settlement shall be 138 calculated pursuant to section 19a-671 of the 2008 supplement to the 139 general statutes by the office for each hospital after the year end based 140 on audited data for the hospitals. The Commissioner of Social Services 141 may withhold payment to a hospital which is in arrears in remitting its 142 obligations to the state.
 - (b) (1) For the hospital fiscal year 1994, and subsequent fiscal years, the commission or its designated representative shall conduct a cash

- audit of the projected amount of uncompensated care, including emergency assistance to families and underpayments against the actual receipts of the hospital. In addition, the office or its designated intermediary shall conduct an audit of the revenues, deductions from revenue, discharges, days or other measures of patient volume for hospitals for the purposes of termination and final settlement of uncompensated care pool assessments and payments for the period ending March 31, 1994.
 - (2) For the six-month period ending September 30, 1994, and for each subsequent fiscal year, the office or its designated intermediary shall conduct an audit of the revenues, deductions from revenue, discharges, days or other measures of patient volume for hospitals for the purposes of determining disproportionate share payments. Included in this audit shall be a comparison of projected and actual levels of medical assistance underpayment and uncompensated care.
 - (3) The total payments from the Department of Social Services medical assistance disproportionate share-emergency assistance account established pursuant to section 38 of public act 94-9* and made in accordance with sections 19a-670 to 19a-672, inclusive, as amended by this act, during the fiscal year less any payments for emergency assistance to families, and less any payments resulting from the resolution of or court order entered in any civil action pending on April 1, 1994, in the United States District Court for the district of Connecticut, shall be reallocated to hospitals based on actual audited levels of medical assistance underpayment, grants pursuant to section 19a-168k and uncompensated care to determine the final payment for the fiscal year.
 - (4) If the final payment for a hospital for the hospital fiscal year, as determined as a result of this audit, is less than the total payments the hospital received during the same fiscal year excluding any prior year audit adjustment, then the current hospital fiscal year remaining semimonthly payments shall each be reduced by an amount equal to the total excess payment divided by the number of remaining

- semimonthly payments for the current hospital fiscal year.
- (5) If the final payment for a hospital for the hospital fiscal year, as determined as a result of this audit, is greater than the total payments the hospital received during the same fiscal year, then the current hospital fiscal year remaining semimonthly payments shall each be increased by an amount equal to the total excess payment divided by the number of remaining semimonthly payments for the current hospital fiscal year.
- 186 (6) The office shall, by June 1, 1995, and June first of each subsequent year, report the results of such audit for the previous hospital fiscal year to the joint standing committee of the General Assembly having cognizance of matters relating to public health. The report shall include information concerning the financial stability of hospitals in a competitive market.
- 192 (7) Notwithstanding the provisions of subdivisions (3) to (5), 193 inclusive, of this subsection, no adjustment of disproportionate share 194 payments to hospitals for purposes of final settlement shall be 195 implemented for the hospital fiscal years commencing October 1, 1997, 196 and October 1, 1998, provided every hospital subject to final settlement 197 for said fiscal years submits documentation in writing of its agreement 198 to forego such final settlement to the Commissioner of Social Services 199 in a form acceptable to the commissioner.
 - (8) Notwithstanding the provisions of subdivisions (3) to (5), inclusive, of this subsection, for the hospital fiscal year commencing October 1, 1999, and for each subsequent fiscal year, no adjustment of disproportionate share payments to hospitals for purposes of final settlement shall be determined or implemented.
 - (9) For the quarter ending September 30, 2001, no negative adjustment to the disproportionate share payments to hospitals for purposes of implementing the final one-quarter of the disproportionate share final settlement for the hospital fiscal year commencing October 1, 1998, shall be made. Any hospitals with a

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- positive adjustment to the disproportionate share payments for purposes of implementing the remaining one-quarter of the hospital fiscal year 1999 disproportionate share final settlement shall receive payment of the adjustment through funds appropriated for said purpose.
- 215 (10) The Department of Social Services may, within available 216 appropriations and with the approval of the Office of Health Care 217 Access and the Office of Policy and Management, make payment of 218 any final settlement amount determined to represent any and all 219 claims arising out of any incorrect payments to Yale-New Haven 220 Hospital for the fiscal quarter ending September 30, 1998, or the 221 hospital fiscal year ending September 30, 1999, or both. If such 222 incorrect payment, whether an overpayment or an underpayment, has 223 occurred as a result of the hospital's reporting incorrect information 224 and statistics to the Office of Health Care Access, the Office of Health 225 Care Access shall recompute the amount of any payments for the 226 indicated time periods, offsetting any underpaid amount by the 227 amount of any overpayment of funds for the indicated time period. 228 Yale-New Haven Hospital shall submit all information and 229 documentation determined necessary by the Office of Health Care 230 Access to make a final determination of the amounts due. Prior to the 231 release of any funds under this section, the hospital shall submit a 232 written release in a form satisfactory to the Secretary of the Office of 233 Policy and Management. The written release shall provide for 234 settlement of any and all claims which have been or could have been 235 brought challenging the amount of payment for the indicated periods. 236 Nothing in this section shall be construed to relieve the hospital from 237 any settlement or adjustments for any periods other than those 238 identified in this section.
- (c) The Commissioner of Social Services is authorized to determine exceptions, exemptions and adjustments in accordance with 42 CFR 413.40.
- 242 (d) Nothing in section 3-114i, subdivision (2) or (29) of subsection (a)

243 of section 12-407 of the 2008 supplement to the general statutes, 244 subdivision (1) of section 12-408, section 12-408a, subdivision (5) of 245 section 12-412 of the 2008 supplement to the general statutes, subdivision (1) of section 12-414, or sections 12-263a to 12-263e, 246 247 inclusive, section 19a-646 of the 2008 supplement to the general 248 statutes, 19a-659 of the 2008 supplement to the general statutes, as 249 amended by this act, 19a-662 or 19a-669 to 19a-670a, inclusive, as 250 amended by this act, 19a-671 of the 2008 supplement to the general 251 statutes, 19a-671a, 19a-672 of the 2008 supplement to the general 252 statutes, 19a-672a, 19a-673 and section 19a-676, or section 1, 2, or 38 of 253 public act 94-9* shall be construed to require the Department of Social 254 Services to pay out more funds than are appropriated pursuant to said 255 sections.

Sec. 4. (*Effective from passage*) Section 17b-107 of the general statutes is repealed.

This act shall take effect as follows and shall amend the following sections:			
Section 1	from passage	19a-659	
Sec. 2	from passage	19a-669	
Sec. 3	from passage	19a-670	
Sec. 4	from passage	Repealer section	

Statement of Legislative Commissioners:

In sections 1, 2 and 3 the reference to the 2008 supplement to the general statutes following the string citation was deleted for clarity.

HS Joint Favorable Subst.-LCO